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JOINT COMMITTEE ON FINANCE

April 28, 2023

TO: Members

Joint Committee on Finance

FROM: Senator Howard Marklein, Senate Chair

Representative Mark Born, Assembly Chair

Joint Committee on Finance

SUBJECT: 2023-25 Budget Procedures for the Joint Committee on Finance

The purpose of this memorandum is to inform you of the process that the Committee will use in reviewing the 2023-25 state budget.

Items to be Removed from Budget Consideration

It is our intent to draft a motion that would remove certain provisions within the Governor's 2023-25 budget recommendations from further budget consideration. The list of items that will be included in the motion is attached. The list includes the page and item number showing where the provisions are described in the Legislative Fiscal Bureau's summary of the Governor's budget. The first item that the Committee will consider at its initial executive session will be the motion to remove those items from further budget deliberations.

Although the items on the list will not be included in the Committee's budget deliberations, some of them might be addressed in non-budget legislation and could require language in the budget to carry out the intent of those acts. The Committee will address those matters as necessary.

Beginning Point

The Committee will use, as its beginning point, the adjusted base. Although items of the Governor's bill that have not been removed under the above motion will be before the Committee, it will take a majority vote to include any of the Governor's provisions into the Committee's version of the budget. Similarly, any motion advanced by a member of the Committee will require a majority vote to be adopted.

Following the motion to remove certain items from further consideration, there will be a motion to introduce and adopt a substitute amendment to the Governor's budget bill. The substitute amendment will include only the adjusted base for each agency.

After introduction of the substitute amendment, the Committee will vote on a motion to include standard budget adjustments for 2023-24 and 2024-25 and funding for the 27th biweekly payroll. This will be followed by a motion to provide estimated amounts for current law sum sufficient appropriations and required debt service associated with the state's appropriation obligation bonds for the 2023-25 biennium.

Executive Sessions

The Committee will hold its first executive session on the budget on Tuesday, May 2. The meeting will begin at 11:01 a.m. in Room 412 East, State Capitol. Following consideration of the motions described above, the Committee will consider the following sections of the budget.

Board for People with Developmental Disabilities
Court of Appeals
Elections Commission
Fox River Navigational System
Governor
Investment Board
Judicial Commission
Kickapoo Reserve Management Board
Labor and Industry Review Commission
Lieutenant Governor
Lower Wisconsin State Riverway Board
State Fair Park
Wisconsin Health and Educational Facilities Authority

In the case of large agencies with multiple sections, the executive sessions on those agencies may be scheduled for more than one session. The Committee will only entertain motions that apply to the section that is posted. For example, when the State Patrol of the Department of Transportation (DOT) is scheduled for an executive session, the Committee will only consider motions related to the State Patrol and not other items of the budget of DOT.

Budget Motions

During its executive sessions on the budget, the Committee will work from the following three documents.

- 1. **LFB Summary of the Governor's Budget Recommendations**. This is the document that we have used during the briefings and public hearings.
- 2. **LFB Budget Papers**. The Legislative Fiscal Bureau will attempt to distribute its papers at least 72 hours prior to each of the Committee's executive sessions.

Prior to the Committee's May 2 executive session, the Fiscal Bureau will have two large binders delivered to your offices. The LFB papers for each day's executive session will be delivered to your offices in a small, three-ring binder. At the end of each executive session, remove the papers from that day, place them in one of the large binders for your record, and return the small binder to the Fiscal Bureau. The Bureau will then place papers for the next meeting in the small binder and return it to you.

Immediately following distribution of the papers to your offices, the Fiscal Bureau will post the papers on its website.

3. **Individual Motions**. Motions will be made from the budget papers or the LFB summary of the Governor's recommendations. If a member of the Committee desires a vote on a budget-related item that is not contained in either the LFB summary or a budget paper, the member should contact the Fiscal Bureau and ask that a motion be prepared on that item. If a member has an LRB draft on an item, that should be forwarded to the Fiscal Bureau along with the motion request. The Bureau will then: (1) prepare the motion; (2) indicate the name of the Committee member who authored the motion on the motion itself; and (3) give the author sufficient copies of the motion for distribution to the entire Committee. The Bureau will keep the motion confidential and will distribute all copies only to the author. This distribution will occur at the commencement of, or during, each executive session. The Chairs will only entertain motions that have been prepared by the Fiscal Bureau.

In order that the Bureau has time to properly prepare the motion and produce sufficient copies for the Committee, members should submit all motion requests at least one day prior to the executive session on each agency or program.

HM/MB/jm Attachment

LIST OF ITEMS TO BE REMOVED FROM BUDGET CONSIDERATION

ADMINISTRATION

General Agency Provisions

- Investment and Capital Grants Programs (Page 22, #4)
- Grant to a Professional Baseball Park District (Page 23, #5)
- Civil Legal Assistance Grant Program (Page 23, #6)
- Diversity, Equity, and Inclusion Initiatives (Page 25, #11)
- Director of Native American Affairs and Tribal Liaison (Page 26, #13)
- Administrative Support to Higher Educational Aids Board (Page 27, #14)
- Representation for Law License Grievances (Page 27, #15)
- Wisconsin Women's Council Operations (Page 27, #16)
- Agency Supplies and Services Funding Increase (Page 27, #17)
- Fund of Funds Investment Program (Page 28, #18)

Housing

- Affordable Workforce Housing Grants (Page 28, #1)
- Municipal Home Rehabilitation Grants (Page 29, #2)
- Whole-Home Upgrade Grants (Page 29, #4)
- Rental Housing Safety Grants (Page 30, #5)
- Housing Quality Standards Grant Program (Page 30, #6)
- Housing Grants and Loans (Page 30, #7)
- Homeless Veteran Rental Assistance Program (Page 30, #8)
- Homeless Case Management Services (Page 31, #9)
- Positions to Support Housing Initiatives (Page 32, #10)

Energy and Environment

- Water Utility Assistance Program (Page 32, #1)
- Establish the Office of Sustainability and Clean Energy (Page 33, #2)
- Establish the Office of Environmental Justice (Page 34, #3)
- Transfer Administration of High-Voltage Impact Fees (Page 35, #4)

Personnel Management

- State Employee Paid Family and Medical Leave (Page 36, #1)
- Paid Sick Leave for Limited-Term Employees and Temporary UW Employees (Page 37, #2)
- Juneteenth and Veterans Day Holidays (Page 38, #3)
- State Employee Vacation Hours (Page 39, #4)

Facilities

• Positions for State Capitol Police (Page 45, #4)

Procurement and Risk

- Diversity Goals for State Procurement and Certain Special Districts (Page 46, #1)
- Transfer of UW Worker's Compensation Claims Administration (Page 48, #3)
- Historical and Fine Arts Collections (Page 48, #4)

Division of Gaming

• NATOW Contract Transfer and Increase (Page 54, #4)

AGRICULTURE, TRADE AND CONSUMER PROTECTION

Departmentwide

- Agency Supplies and Services Funding Increase (Page 58, #3)
- Tribal Liaison Position (Page 58, #4)
- Equity Officer Position (Page 59, #5)

Agricultural Assistance

- Regional Farmer Support (Page 65, #5)
- Food Waste Reduction Grants (Page 65, #8)

Environment

• Farmland Preservation Planning Grants (Page 69, #10)

Regulatory Programs

- Animal Disease Response and Prevention Unit (Page 70, #2)
- Repeal Minimum Markup for Motor Vehicle Fuel (Page 71, #5)
- Vehicle Owners Consumer Protections (Page 71, #6)
- Marijuana Regulation (Page 71, #7)
- Broadband Consumer Protections (Page 72, #10)
- Manoomin (Wild Rice) Truth-In-Labeling (Page 73, #11)
- Landlord-Tenant Protections (Page 73, #12)

BOARD FOR PEOPLE WITH DEVELOPMENTAL DISABILITIES

• Agency Supplies and Services Funding Increase (Page 77, #2)

CHILDREN AND FAMILIES

TANF and Economic Support

- Direct Child Care -- Income Disregard for Direct Care Workers (Page 94, #5)
- Quality Care for Quality Kids -- Wellpoint Early Childhood Education Center (Page 96, #9)
- Transform Milwaukee and Transitional Jobs (Page 99, #15)
- Child Welfare Safety Services (Page 100, #17)
- Homeless Case Management Services Grants (Page 100, #18)
- Child Support Debt Reduction Program (Page 102, #23)
- Earned Income Tax Credit (Page 103, #26)
- TANF Allocations (Page 104, #29)

Child Welfare

- Intensive Family Preservation Services (Page 105, #2)
- Milwaukee Preventive Respite Shelter (Page 112, #10)
- Tribal High-Cost Placements and Prevention (Page 112, #11)
- Independent Living Program (Page 113, #13)
- Runaway and Homeless Youth Services (Page 116, #17)
- Sibling Connections Program (Page 118, #19)
- Consolidate Funding and Programs Administered by the Bureau of Youth Services (Page 118, #20)

Juvenile Justice

- Juvenile Justice Aids for 17-Year-Olds (Page 119, #1)
- Youth Justice Training (Page 120, #2)
- Juvenile Justice Reform Review Committee (Page 120, #3)
- Youth Aids Funding Modifications (Page 121, #6)

Child Support and Departmentwide

- Office of Legal Counsel (Page 123, #3)
- Equity Officer Position (Page 124, #8)

CIRCUIT COURTS

- Pretrial Risk Assessment Reimbursement (Page 126, #5)
- Modification of Certificates of Qualification for Employment (Page 126, #6)

CORRECTIONS

Departmentwide

- Bureau of Training and Staff Development (Page 131, #10)
- Agency Supplies and Services Funding Increase (Page 132, #13)
- Equity Officer Position (Page 132, #14)
- Tribal Liaison Position (Page 132, #15)
- Pregnancy or Postpartum Individuals in Correctional Facilities (Page 132, #16)

Adult Institutions

- Medication Administration Pilot Program (Page 135, #5)
- Treatment Capacity Expansion (Page 136, #9)

Community Corrections

- Alternative to Revocation Expansion (Page 139, #2)
- Notification to Crime Victims (Page 140, #5)

Adult Sentencing

- Earned Release Program Criteria and Eligibility (Page 140, #1)
- Earned Release Compliance Credit (Page 141, #2)
- Expungement of Criminal Records (Page 142, #3)
- Immunity for Certain Controlled Substances Offenses (Page 145, #4)

Juvenile Corrections

• Age of Juvenile Jurisdiction (Page 147, #6)

DISTRICT ATTORNEYS

- Deputy District Attorney Allocations (Page 153, #8)
- Representation for Law License Grievances (Page 153, #10)

EDUCATIONAL COMMUNICATIONS BOARD

• Agency Supplies and Services Funding Increase (Page 154, #4)

ELECTIONS COMMISSION

- Office of Election Transparency and Compliance (Page 156, #2)
- Badger Book Grants (Page 157, #3)
- Voter Identification Training Appropriation Modification (Page 157, #4)
- Reimbursement for Special Primary and Election Costs (Page 157, #5)
- Special Election Dates for Certain Federal Offices (Page 158, #6)
- Recount Fees (Page 159, #7)
- Automatic Voter Registration (Page 159, #8)
- Voter Registration Modifications (Page 160, #9)
- Student Proof of Identification for Voting (Page 161, #10)
- High School Voter Registration Requirement (Page 161, #11)
- Temporary Identification Cards for Voting -- Valid Period (Page 162, #12)
- Early Canvassing of Absentee Ballots (Page 162, #13)
- Central Counting at County Seat (Page 163, #14)
- In-Person Absentee Voting (Page 163, #15)
- Residency Requirement for Voting (Page 163, #16)
- Voter Bill of Rights (Page 164, #17)

EMPLOYEE TRUST FUNDS

- Income Continuation Insurance Premiums and Benefits (Page 167, #7)
- Policy and Oversight of Disability Programs (Page 168, #8)
- Office of Internal Audit (Page 169, #9)
- Distribution of Trust Fund Earnings (Page 169, #10)
- Health Insurance Waiting Period (Page 169, #11)
- Domestic Partner Benefits Administered by ETF (Page 170, #12)
- Rehired Annuitants (Page 171, #13)
- 2025-27 Request for Pension Administration System Funding (Page 171, #14)

EMPLOYMENT RELATIONS COMMISSION

- General Operations Funding (Part: \$5,200 annually for an inflationary increase) (Page 172, #2)
- Collective Bargaining Modifications (Page 172, #3)
- Local Government Employee Grievance Procedure Modifications (Page 176, #4)

ENVIRONMENTAL IMPROVEMENT FUND

- Lead Service Line Replacement Funding (Page 178, #1)
- Land Recycling Loan Program -- Environmental Fund Repayments (Page 179, #3)

FINANCIAL INSTITUTIONS

- Small Business Retirement Savings Program (Page 182, #3)
- Agency Equity Officer (Page 185, #7)
- Transfer to the Secretary of State (Page 185, #8)
- Achieving a Better Life Experience (ABLE) Savings Account Program (Page 186, #9)

GENERAL FUND TAXES

Income and Franchise Taxes

- Family and Individual Reinvestment Credit (Page 190, #1)
- Manufacturing and Agriculture Tax Credit Limitation (Page 191, #2)
- IRC Update Tax Cuts and Jobs Act of 2017 (Page 192, #3)
- Limit Capital Gains Exclusion (Page 194, #5)
- Family Caregiver Credit (Page 194, #6)
- Pre-Tax Contributions for Family Medical Leave Benefits (Page 196, #8)
- Universal Changing Stations Credit (Page 197, #10)
- Limit Private School Tuition Deduction (Page 198, #11)
- Dividends Received Deduction Limitation (Page 199, #13)
- First-Time Homebuyer Savings Accounts (Page 199, #14)
- Repeal Net Operating Loss Carryback (Page 201, #15)
- Flood Insurance Premiums Credit (Page 202, #16)
- Expand Disability Income Exclusion (Page 202, #17)
- Sunset Working Families Credit (Page 203, #18)
- ABLE Account Termination Addback (Page 203, #19)
- Determining Health Care Eligibility Via Individual Income Tax Returns (Page 204, #20)

General Sales and Use Taxes

- Sales Tax on the Access to Prewritten Computer Software (Page 204, #1)
- Sales Tax Exemption for Diapers and Feminine Hygiene Products (Page 205, #2)
- Sales Tax on Marijuana (Page 205, #3)
- Sales Tax Exemption for Energy Systems (Page 206, #4)
- Sales Tax Exemption for Breastfeeding Equipment (Page 207, #5)
- Sales Tax Exemption for Certain Planning and Counseling Services (Page 207, #6)

- Sales Tax Exemption for Gun Safes, Trigger Locks, and Gun Barrel Locks (Page 208, #7)
- Repeal Sales Tax Exemption for Farm-Raised Deer (Page 208, #8)
- Sales Tax Exemption for Local Professional Baseball Park Districts (Page 209, #9)
- Sales Tax Exemption for Improvements to Baseball Park Districts and Developments (Page 209, #10)
- Sales Tax Exemption for Transit Authorities (Page 209, #11)

Excise Taxes and Other Taxes

- Vapor Products Tax (Page 210, #1)
- Impose Cigarette Tax on Little Cigars (Page 211, #2)
- Define Manufacturer's List Price (Page 212, #3)
- Real Estate Transfer Fee Exemption for Related Entities (Page 212, #4)
- Notice of Utility Taxes by Certified Mail (Page 213, #5)

Refundable Tax Credits and Other Payments

- Expand Earned Income Credit (Page 215, #2)
- Homestead Credit Expansion (Page 215, #4)
- Enterprise Zone Limit (Page 217, #8)
- Veterans Property Tax Credit for 70% Disability Rating (Page 218, #10)
- Veterans Property Tax Credit for Renters (Page 219, #11)
- Business Development Job Training Credit (Page 220, #14)
- Business Development Corporate Headquarters Credit (Page 220, #15)
- Business Development Credit for Renewable Energy (Page 220, #16)
- Wage Thresholds for Enterprise Zone and Business Development Credits (Page 221, #17)
- Marijuana Tax Refunds (Page 224, #22)

HEALTH SERVICES

Medical Assistance -- Eligibility and Benefits

- Full Medicaid Expansion (Page 236, #3)
- Hospital Access Payments -- Acute Care Hospitals (Page 239, #5)
- Hospital Access Payments -- Critical Access Hospitals (Page 241, #6)
- Pediatric Hospital Supplement (Page 243, #8)
- Lead Investigation Services (Page 246, #14)
- Integrated Stabilization, Intoxication Monitoring, and Detoxification Facility Services (Page 247, #17)
- Community Health Services Coverage (Page 249, #18)
- Community Health Worker Services (Page 250, #19)
- Coverage of Continuous Glucose Monitoring and Insulin Pump Devices (Page 250, #20)
- Health Information Exchange Incentive (Page 251, #21)
- School-Based Services Federal Funding (Page 251, #22)
- Coverage of Schools as Telehealth Originating Sites (Page 252, #23)
- Certified Peer Specialist Services (Page 253, #24)
- Psychosocial Rehabilitation Services by Non-County Providers (Page 254, #26)
- Coverage of Doula Services (Page 255, #27)

- Dental Health Coordinator Grants (Page 255, #28)
- Joint Committee on Finance Review Process for Federal Waivers and MA Program Changes (Page 256, #29)

Medical Assistance -- Long-Term Care

- Home and Community-Based Services (Parts a and b only) (Page 261, #4)
- Children's Long-Term Support Waiver Program (Page 262, #5)

Services for the Elderly and People with Disabilities

- Expand Eligibility for Birth to 3 (Page 265, #4)
- Healthy Aging Grants (Page 267, #8)

Public Health

- Emergency Medical Services Grants (Page 269, #1)
- Lead Poisoning Investigations (Page 270, #3)
- Maternal and Infant Mortality Prevention Program (Page 271, #4)
- Electrocardiogram Screening for School Athletics Pilot (Page 272, #6)
- Child Wellness Grant (Page 272, #7)
- Spinal Cord Injury Research Grants (Page 273, #8)
- State Health Care Value Analysis Grant (Page 274, #10)
- Stocking Ambulances with Epinephrine (Page 274, #11)
- Native American Quitline for Tobacco and Vaping (Page 275, #12)
- Upstream Preventive Healthcare and Resilience (Page 275, #13)
- Suicide Prevention Grant Program (Page 276, #14)
- Amyotrophic Lateral Sclerosis (ALS) Supports (Page 278, #17)
- Certification of Emergency Medical Responders and State EMS Data System (Page 278, #18)

Behavioral Health

- Opioid Antagonist Program (Page 287, #9)
- Stimulant Prevention and Treatment Response Programs (Page 287, #10)
- Health Care and Public Health Workforce Mental Health Pilot Program (Page 288, #12)
- Service Dogs Training Grant (Page 289, #14)
- Marijuana Revenue -- Payments for County Behavioral Health Services (Page 289, #18)

Care and Treatment Facilities

• Forensic Assertive Community Treatment Teams (Page 297, #9)

Quality Assurance

• Staffing Requirement for Hospital Emergency Services (Page 299, #7)

FoodShare and Public Assistance Administration

- Payment Processing Equipment for Farmers Markets and Direct Marketing Farmers (Page 301, #2)
- Double Up Food Bucks Pilot Program (Page 302, #3)
- Repeal FoodShare Work Requirement for Able-Bodied Adults with Dependents (Page 302, #4)
- Repeal FSET Drug Screening, Testing, and Treatment Requirements (Page 303, #5)
- Repeal Pay-For-Performance Payment System for FSET Vendors (Page 303, #6)

- Covering Wisconsin (Page 305, #8)
- Use of Individual Income Tax Forms to Initiate Health Care Eligibility Determinations (Page 306, #12)
- Tribal Reimbursement Staff (Page 307, #13)
- Medical Assistance Recoveries -- Qui Tam Claims (Page 308, #14)

Departmentwide

- State Operations -- Supplies and Services (Page 313, #2)
- Agency Equity Officer (Page 314, #4)

HIGHER EDUCATIONAL AIDS BOARD

- Wisconsin Grants to UW System, Technical Colleges, and Tribal Colleges Program Changes (Page 319, #10)
- Wisconsin Grants to Private Nonprofit Colleges Program Changes (Page 320, #11)
- Talent Incentive and Hearing and Visually Impaired Grant Programs Technical Changes (Page 320, #12)
- Calculation of Student Financial Aid Terminology (Page 321, #13)
- DOA Administrative Support (Page 321, #14)

HISTORICAL SOCIETY

- Black Historical Society (Page 323, #6)
- Agency Supplies and Services Funding Increase (Page 323, #7)
- Historical and Fine Arts Collection Inventory (Page 323, #8)

INSURANCE

Agency Operations and Current Programs

- Wisconsin Healthcare Stability Plan -- Adjustment of Total Annual Reinsurance Payment (Page 327, #6)
- Equity Officer Position (Page 328, #8)

Drug Costs and Pricing

- Office of Prescription Drug Affordability (Page 328, #1)
- Prescription Drug Affordability Board (Page 329, #2)
- Generic Prescription Drug Importation Program (Page 333, #3)
- Insulin Safety Net Programs (Page 335, #4)
- Insulin Copayment Cap (Page 340, #5)
- Value-Based Diabetes Medication Pilot Program (Page 341, #6)
- Applicability of Manufacturer Brand Name Drug Rebates to Deductibles and Out-of-Pocket Maximums (Page 341, #7)
- Drug Reimbursement for Certain Entities Under Federal 340B Drug Discount Program (Page 341, #8)

- Licensure of Pharmaceutical Representatives (Page 342, #9)
- Licensure of Pharmacy Benefit Management Brokers and Consultants (Page 343, #10)
- Licensure of Pharmacy Services Administrative Organizations (Page 343, #11)
- Fiduciary Duty and Disclosure Requirements of Pharmacy Benefit Managers (Page 344, #12)
- Prescription Drug Purchasing Entity Study (Page 344, #13)

Health Insurance

- State-Based Health Insurance Exchange (Page 345, #1)
- Public Option Health Insurance Plan (Page 346, #2)
- Health Insurance and Coverage Requirements (Page 346, #3)
- Short-Term, Limited Duration Health Insurance Plans (Page 354, #4)
- Insurer Network Adequacy Standards (Page 355, #5)
- Limitations on Balance Billing and Coverage Restrictions for Certain Out-of-Network Medical Services (Page 355, #6)
- Telehealth Coverage Parity (Page 359, #7)
- Coverage of Infertility Services (Page 360, #8)
- Coverage of Substance Abuse Counselor Services (Page 361, #9)
- Coverage of Behavioral Health Services Provided by a Qualified Treatment Trainee (Page 362, #10)

JUSTICE

Departmentwide

- Agency Supplies and Services Funding Increase (Page 369, #5)
- Equity Officer Position (Page 370, #6)
- Tribal Liaison Position (Page 370, #7)

Law Enforcement Services

- Law Enforcement Recruitment, Retention and Wellness Grant Program (Page 370, #1)
- Community Policing and Community Prosecution Grant Program (Page 371, #2)
- Office of Missing and Murdered Indigenous Women (Page 371, #3)
- Regional Drug Prosecutors Report (Page 373, #9)
- Tribal Law Enforcement Assistance (Page 373, #12)
- Hate Crime Hotline (Page 374, #14)
- Universal Background Check (Page 374, #15)
- Citizenship Requirement for Police Officers (Page 375, #16)
- Rename Shot Spotter Grant Program (Page 375, #17)

Legal Services

- Salary Adjustment and Pay Progression (Page 376, #1)
- Open Records Location Cost Threshold (Page 376, #3)
- Settlement Revenues and Appropriations (Page 377, #4)
- Settlement Powers of the Attorney General (Page 377, #5)

Victim and Witness Services

• Crime Victim Compensation Staffing (Page 382, #5)

KICKAPOO RESERVE MANAGEMENT BOARD

• State Operations Adjustment (Page 383, #2)

LABOR AND INDUSTRY REVIEW COMMISSION

• Supplies and Services Funding (Page 384, #2)

LEGISLATURE

- Legislative Records Retention (Page 385, #2)
- Joint Committee on Finance Passive Review Objections (Page 387, #8)
- Joint Review Committee on Criminal Penalties Reports (Page 387, #9)
- Senate Confirmed Public Office Fixed Term Vacancies (Page 387, #10)
- Repeal JCLO Review of Proposed Capitol Security Changes (Page 388, #11)
- Advice and Consent of the Senate for Appointments (Page 388, #12)
- Legislative Intervention (Page 388, #13)
- Retention of Legal Representation for Legislators, Legislative Staff and the Legislature (Page 389, #14)
- Administrative Rules (Page 389, #15)

MARLIUANA-RELATED PROVISIONS

- Modification of Uniform Controlled Substances Act Provisions and Other Criminal Justice-Related Provisions and Definitions (Page 394, #1)
- Marijuana Regulations -- Criminal and Civil Provisions (Page 395, #2)
- Licensing of Procedures, Processors, and Testing Laboratories (Page 397, #3)
- Medical Marijuana Registry (Page 400, #4)
- Marijuana Tax and Regulation (Page 402, #5)
- DHS Grants to Support County Behavioral Health Services (Page 410, #6)
- Anatomical Gifts (Page 410, #7)
- Unemployment Insurance -- Discharge for Use of Marijuana (Page 411, #8)
- Marijuana Tax Implementation Study (Page 411, #9)

MEDICAL COLLEGE OF WISCONSIN

• Violence Prevention Grants (Page 412, #2)

MILITARY AFFAIRS

- Drug House Demolition (Page 419, #14)
- Expansion of the Wellness Program (Page 420, #17)
- Agency Supplies and Services Funding Increase (Page 420, #20)

- Equity Officer Position (Page 421, #21)
- Wisconsin National Guard Duties Related to Sexual Assault and Harassment (Page 421, #22)

MISCELLANEOUS PROVISIONS

- Extreme Risk Protection Temporary Restraining Orders and Injunctions (Page 426, #1)
- Gender-Neutral Statutory References (Page 429, #2)

NATURAL RESOURCES

Departmentwide

- Agency Supplies and Services Funding Increase (Page 434, #5)
- Equity Officer Position (Page 436, #6)
- Solar Energy Review Staffing (Page 436, #9)
- Transportation Project Review Staffing (Page 436, #10)
- Tribal Relations Pilot Program (Page 437, #12)

Parks

- Free Fourth-Grade Admission to State Parks (Page 440, #8)
- Open the Outdoors (Page 441, #9)
- Eminent Domain for State Trails (Page 441, #11)

Forestry and Stewardship

- Public Forest Regeneration Grants (Page 442, #1)
- Tree Planting on State-Owned Land (Page 442, #2)
- State Nursery Operations (Page 443, #3)
- Fish, Wildlife and Forestry Recreation Aids (Page 443, #4)
- Forestry Outreach (Page 444, #8)
- Stewardship Annual Transfer from the Forestry Account (Page 445, #12)
- Stewardship Reviews by Joint Committee on Finance (Page 446, #13)
- Stewardship Public Access Directory (Page 446, #14)

Fish, Wildlife, and Natural Heritage Conservation

- Deer Carcass Disposal Grants (Page 447, #3)
- Sporting Lead-Free (Page 448, #5)
- Residency Verification (Page 448, #6)
- Lac du Flambeau Approval Fees (Page 448, #7)
- Terrestrial Invasive Species Grants (Page 449, #8)
- Endangered Resources Match (Page 449, #9)
- Wild Rice Restoration and Public Education (Page 450, #10)

Law Enforcement

• Transfer Snowmobile Enforcement from Tribal Gaming Revenues (Page 452, #4)

Waste, Remediation, and Air

- PFAS Standards (Page 455, #6)
- Certified PFAS Testing Laboratories (Page 457, #7)
- Financial Responsibility for PFAS (Page 457, #8)
- Hazardous Substance Discharge Investigations (Page 457, #9)
- Ban on Coal Tar-Based Sealants (Page 458, #10)
- Create Revitalize Wisconsin Program and Eliminate Dry Cleaner Environmental Response Program (Page 458, #11)
- Non-Metallic Mining Appropriation (Page 460, #13)
- Landfill Food Waste Study (Page 462, #16)

Water Quality

- Well Construction Notification Fee (Page 463, #2)
- Well Construction Variances Application Fee (Page 463, #3)
- Ballast Water and Commercial Vessel Fees (Page 463, #4)
- Wastewater General Permit Staffing (Page 464, #5)
- Water E-Permitting (Page 464, #6)
- Wisconsin Pollutant Discharge Elimination System (WPDES) Violation Notices (Page 464, #7)
- Concentrated Animal Feeding Operation Fees (Page 465, #9)
- Dam Licensing Fees (Page 466, #13)
- Great Lakes and Mississippi River Erosion Control Loans (Page 468, #16)
- Manure Treatment Coordinator (Page 469, #19)
- Total Maximum Daily Load Staffing (Page 469, #20)
- Storm Water Management Appropriation (Page 470, #24)

PROFESSIONAL BASEBALL PARK DISTRICT

- Grant to a Professional Baseball Park District and District Powers (Page 471, #1)
- Expand Property Tax Exemption to Include Non-Baseball Park Facilities of a Professional Baseball Team (Page 474, #2)
- Sales Tax Exemption for Local Professional Baseball Park Districts (Page 475, #3)
- Sales Tax Exemption for Improvements to Baseball Park Districts and Developments (Page 475, #4)

PUBLIC DEFENDER

- Charging and Sentencing Alternatives (Page 480, #5)
- Trial Caseload Exemption (Page 480, #7)

PUBLIC INSTRUCTION

General School Aids and Revenue Limits

• Four-Year-Old Kindergarten Membership (Page 486, #6)

Categorical Aids

- Aid for Comprehensive School Mental Health Systems (Page 487, #3)
- Aid for School-Based Mental Health Professional Staff (Page 488, #4)
- Peer to Peer Suicide Prevention Grants (Page 489, #5)
- Supplemental Nutrition Aid (Page 489, #6)
- Locally-Sourced Food Incentive Payments (Page 490, #8)
- Grants for Milk Coolers and Dispensers (Page 490, #9)
- Aid for English Language Acquisition (Page 491, #11)
- Per Pupil Aid -- Clarify Current Law (Page 492, #13)
- Grants for Out-of-School-Time Programs (Page 492, #14)
- Computer Science Education Grants (Page 494, #16)
- Milwaukee Mathematics Partnership (Page 494, #17)
- Grow Your Own Educator Programs (Page 494, #18)
- Personal Financial Literacy (Page 495, #19)
- Grants to Replace Certain Race-Based Nicknames, Logos, Mascots, and Team Names (Page 497, #24)

Choice, Charter, and Open Enrollment

- Private School Choice Programs and Special Needs Scholarship Program -- Cap Participation at 2023-24 Levels (Page 500, #3)
- Private School Choice and Special Needs Scholarship Programs -- Teacher Licensure Requirement (Page 501, #4)
- Private School Choice and Special Needs Scholarship Programs -- Information Required on Property Tax Bill (Page 502, #5)
- Special Needs Scholarship Program -- Delete Actual Cost Reimbursement Provision (Page 503, #7)
- Special Needs Scholarship Program -- Private School Accreditation (Page 504, #8)
- Special Needs Scholarship Program -- Religious Activity Opt-Out (Page 504, #9)
- Choice, Charter, and Open Enrollment Payment Indexing Mechanism (Page 505, #11)
- Open Enrollment Aid Transfer Amount -- Special Education (Page 506, #12)
- Independent Charter Schools -- Driver Education Program Fees (Page 506, #13)

School District Operations and Curriculum

- Computer Science Course Required in Curriculum (Page 507, #1)
- Prohibit Vaping on School Property (Page 507, #2)
- Opioid Antagonist Availability in Schools (Page 507, #3)

Administrative and Other Funding

- Delete Lapse of Teacher Licensing Fees (Page 508, #4)
- Stipend Programs for Future Educators, Librarians, and Cooperating Teachers (Page 509, #5)
- Staff Support for State Programs (Page 509, #7)
- General Education Development Test Fee Payments (Page 510, #9)
- Wisconsin Seal of Biliteracy (Page 511, #10)
- Agency Supplies and Services Funding Increase (Page 511, #11)
- Equity Officer Position (Page 511, #12)
- Graduation Alliance (Page 511, #13)

- Adult Literacy Grants (Page 512, #15)
- Mentor Greater Milwaukee (Page 512, #18)
- Bullying Prevention Grants (Page 514, #24)
- Health Problems Education Program (Page 514, #25)

PUBLIC SERVICE COMMISSION

Broadband Provisions

- Changes to the Broadband Expansion Grant Program (Page 516, #2)
- Broadband Line Extension Grants (Page 518, #3)
- Digital Equity Program (Page 518, #4)
- Municipal Broadband Facilities in Unserved Areas (Page 519, #5)
- Broadband Consumer Protections (Page 519, #6)

Departmentwide and Utility Regulation

- Water Utility Training and Data Reporting (Page 520, #2)
- Focus on Energy Contribution Rate and Energy Efficiency Programs (Page 520, #5)
- Lead Service Line Grant Assistance (Page 521, #6)
- Low-Income Advocate Intervenor Compensation (Page 521, #7)
- Equity Officer Position (Page 522, #8)
- Tribal Liaison Position (Page 522, #9)
- State Operations Adjustments (Page 522, #10)
- Transfer Transmission of High-Voltage Impact Fees (Page 522, #11)
- Increase Pipeline Safety Penalty (Page 523, #12)
- Social Cost of Carbon (Page 523, #13)
- Financing for Retirement of Nonrenewable Generating Facilities (Page 523, #14)
- Utility Rate Setting (Page 523, #15)
- Nonutility Electric Vehicle Charging Stations (Page 524, #16)
- Utility Financing of Energy Improvements (Page 524, #17)
- Electric Utility Integrated Resource Plans (Page 524, #18)

REGIONAL TRANSIT AUTHORITIES

• Regional Transit Authorities (Page 526, #1)

REVENUE

Departmentwide

- Agency Supplies and Services Funding Increase (Page 541, #2)
- Equity Officer Position (Page 542, #3)

Tax Administration

- Statewide Debt Collection Office Resources (Page 544, #5)
- Administration and Enforcement of Marijuana Tax and Regulation (Page 544, #6)
- Marijuana Permit Fees (Page 544, #7)

Regulation of Alcohol, Tobacco, Nicotine Products, and Vapor Products

- Wine Sales in Public Parks (Page 546, #1)
- Closing Hours During Republican National Convention (Page 546, #2)
- Minimum Age for Cigarettes, Nicotine, Tobacco, and Vapor Products (Page 547, #3)

SAFETY AND PROFESSIONAL SERVICES

Departmentwide

- Equity Officer Position (Page 552, #7)
- Licensure for Undocumented Persons (Page 553, #8)
- Review of Violations Records (Page 553, #9)
- License Portability (Page 553, #10)

Regulation of Professions

- License Navigators (Page 555, #4)
- Renewal Dates and Nursing Workforce Survey (Page 556, #8)
- Advanced Practice Registered Nursing (Page 558, #10)
- Dental Therapists (Page 560, #11)

Safety and Buildings Programs

- Private On-Site Wastewater Treatment System Research (Page 568, #6)
- Sum Sufficient Appropriation for Inspection Contract Accounting (Page 568, #8)
- Stretch Energy Code Working Group (Page 569, #11)
- Prohibit Use of Vapor Products in Indoor Locations (Page 570, #12)

SECRETARY OF STATE

- Additional Resources for the Office (Page 571, #2)
- Transfer from DFI (Page 572, #3)
- GPR-Earned Estimate (Page 572, #4)

SHARED REVENUE AND TAX RELIEF

Direct Aid Payments

- County and Municipal Aid Offset Associated with Volkswagen Settlement Transit Capital Assistance Grants (Page 580, #6)
- Utility Aid -- Energy Storage Facilities (Page 582, #11)
- Utility Aid -- Electric Vehicle Charging Infrastructure (Page 583, #12)
- Expenditure Restraint Program -- Definition of Municipal Budget (Page 584, #15)

Property Taxation

- Levy Limits -- 2% Minimum Levy Increase (Page 586, #1)
- Levy Limits -- Repeal of Negative Adjustment for Fees from Covered Services (Page 586, #2)
- Levy Limits -- Repeal of Negative Adjustment for Transferred Services (Page 587, #3)

- Levy Limits -- Approval of Carryover Levy Capacity Adjustment (Page 587, #4)
- Levy Limit -- Modification to Current Exclusion for Joint Fire Departments and Joint Emergency Medical Services Districts (Page 588, #5)
- Levy Limit -- Exclusion for Regional Planning Commission Contributions (Page 588, #6)
- Levy Limit -- Exclusion for Cross-Border Transit Routes (Page 589, #7)
- Dark Property and Leased Property Tax Assessments ("Dark Stores") (Page 596, #9)
- Workforce Housing Laws Related to TIF Districts, Local Housing Initiatives and State Grants, and Impact Fees (Page 597, #10)
- TIF District Modifications (Page 599, #11)
- TIF District Equalized Value Limit Exception (Page 600, #12)
- Collection of Manufacturing Property Assessment Fees (Page 601, #13)
- Wisconsin Housing and Economic Development Authority Headquarters Property Tax Exemption (Page 601, #14)

Local Revenue Options

- Milwaukee County Sales Tax Authority (Page 602, #1)
- Local Sales Tax Authority (Page 604, #2)
- Premier Resort Authority City of Prescott (Page 605, #3)
- Premier Resort Authority Village of Pepin (Page 606, #4)

TOURISM

- Convert Tribal Gaming Marketing Funds to General Purpose Revenue (Page 614, #4)
- Native American Tourism of Wisconsin Contract Transfer (Page 615, #8)
- Tribal Liaison Position (Page 616, #9)
- Equity Officer Position (Page 616, #10)
- Agency Supplies and Services Funding Increase (Page 616, #11)
- Tourism Marketing and Reporting Requirements (Page 616, #13)

TRANSPORTATION

Transportation Finance

• Transportation Revenue Bond Defeasance (Page 625, #10)

Local Transportation Aid

- Transit Capital Assistance Grants (Page 629, #3)
- Nondriver Advisory Committee -- Mobility Management Funding (Page 630, #6)
- Transportation Employment and Mobility (Page 630, #7)

Local Transportation Assistance

- Local Traffic Calming Grants (Page 633, #4)
- Repeal Prohibition on Use of Condemnation Authority for Recreational and Pedestrian Trails (Page 638, #18)
- Repeal 2017 Act 368 Local Transportation Project Provisions (Page 638, #19)

State Highway Program

- Tribal Nation Welcome Signs (Page 648, #8)
- Reinstate DOT's Authority Related to Bicycle and Pedestrian Facilities on New Highway Construction Projects (Page 648, #9)
- Repeal 2017 Act 368 Federal Funding Limitations on State Highway Projects (Page 649, #10)

Division of Motor Vehicles

- Expanded Hours of Operation at DMV Locations (Page 650, #3)
- Driving Skills Test Waiver (Page 651, #7)
- Online Driver License Renewal (Page 652, #8)
- Electronic Notification Authority (Page 652, #9)
- Data Transmission to Federal Courts for Jury Selection (Page 653, #10)
- Ignition Interlock Device Requirement for Operating While Intoxicated Offenses (Page 653, #11)
- Increased Forfeiture for Safety Belt Violations (Page 653, #12)
- Seasonal Period for Farm Service License Endorsement (Page 654, #13)
- Automatic Voter Registration (Page 654, #14)
- Real ID Non-Complaint Driver Licenses and Identification Cards for Undocumented Persons [For Purposes Other Than Voting] (Page 655, #15)
- Identification Card Receipts for Voting Purposes -- Valid Period (Page 657, #16)

Departmentwide

- Equity Officer Position (Page 662, #6)
- Transfer Ambulance Inspection Program to the Department of Health Services (Page 663, #10)

UNIVERSITY OF WISCONSIN SYSTEM

- Tuition Promise Expansion (Page 664, #3)
- Veterans Support Services (Page 665, #4)
- Financial Futures Incentive Program Appropriation (Page 665, #5)
- Journalism Programs and Fellowships (Page 665, #6)
- Direct Admission Program (Page 666, #7)
- Foster Youth Support Programs (Page 667, #10)
- UW-Madison UniverCity Alliance Program (Page 668, #12)
- Rural Wisconsin Entrepreneurship Initiative (Page 668, #14)
- Transfer Worker's Compensation to Department of Administration (Page 672, #24)
- Nonresident Tuition Exemption for Undocumented Individuals (Page 673, #27)
- Nonresident Tuition Exemption for Certain Native Americans (Page 673, #28)
- Eligibility for Fee Remissions for Hmong-Lao Veterans (Page 673, #29)
- Voter Identification (Page 674, #30)

VETERANS AFFAIRS

- Evaluation of Future Long-Term Care Needs of Veterans (Page 677, #9)
- Assistance to Needy Veterans Program (Page 679, #13)
- Eligibility for Certain Veterans Programs for Hmong-Lao Veterans (Page 680, #14)

- Agency Supplies and Services Funding Increase (Page 681, #16)
- Wisconsin Veterans Cemetery Eligibility (Page 681, #17)
- Historical Artifact Inventory (Page 682, #19)
- Agency Equity Officer (Page 682, #20)

WISCONSIN ARTISTIC ENDOWMENT FOUNDATION

• Artistic Endowment Foundation Reactivation and Funds Transfer (Page 683, #1)

WISCONSIN ECONOMIC DEVELOPMENT CORPORATION

- Venture Capital Fund of Funds Program (Page 685, #1)
- Increase Funding for WEDC Operations and Programs (Page 687, #3)
- One-Time Funding for Economic Development (Page 688, #4)
- Main Street Bounceback Grant Program (Page 689, #6)
- Data Sharing with Department of Revenue (Page 690, #8)
- Unassigned Fund Balance (Page 690, #9)

WISCONSIN HEALTH AND EDUCATIONAL FACILITIES AUTHORITY

- Staff Salary Determination (Page 691, #1)
- Financing Working Capital Expenditures (Page 691, #2)

WISCONSIN HOUSING AND ECONOMIC DEVELOPMENT AUTHORITY

- WHEDA Headquarters Property Tax Exemption (Page 695, #4)
- Staff Salary Determination (Page 695, #5)

WISCONSIN TECHNICAL COLLEGE SYSTEM

- Regional Emergency Medical Services Training Facility (Page 697, #6)
- Revenue Limit -- 2% Minimum Increase (Page 698, #9)
- Nonresident Tuition Exemption for Undocumented Individuals (Page 698, #10)
- Nonresident Tuition Exemption for Certain Tribal Members (Page 699, #11)
- Voter Identification (Page 699, #12)
- Eligibility for Fee Remissions for Hmong-Lao Veterans (Page 699, #13)

WORKFORCE DEVELOPMENT

Departmentwide and Vocational Rehabilitation

- Supplies and Services Funding (Page 700, #2)
- Tribal Liaison Position (Page 701, #3)
- Equity Officer Position (Page 701, #4)

• Vocational Rehabilitation Self-Employment Clients (Page 701, #6)

Employment and Training

- Workforce Innovation Grants (Page 702, #1)
- Worker Advancement Initiative (Page 702, #2)
- Clean Energy Training and Reemployment (Page 703, #3)
- Registered Apprenticeships for Information Technology Careers (Page 703, #4)
- Youth Services Grants (Page 703, #5)
- Wisconsin Green Jobs Training Program (Page 704, #6)
- Registered Apprenticeships for Health Care Careers (Page 705, #8)
- Services for Veterans (Page 705, #9)
- Correctional Institution Job Centers (Page 705, #10)
- Job Center Staffing (Page 705, #11)
- Employment Opportunity Demonstration Projects (Page 706, #12)

Equal Rights and Employment Regulation

- Transfer to Family and Medical Leave Benefits Insurance Trust Fund (Page 706, #1)
- Family and Medical Leave Benefits Insurance Program (Page 706, #2)
- Family and Medical Leave Expansion (Page 712, #3)
- Migrant Workers (Page 714, #4)
- Migrant Labor Contractor and Camp Fees (Page 715, #5)
- Minimum Wage (Page 715, #7)
- Prevailing Wage (Page 716, #8)
- Repeal Right to Work (Page 718, #9)
- Project Labor Agreements (Page 720, #10)
- Local Employment Regulations (Page 720, #11)
- Discrimination on the Basis of Gender Expression or Gender Identity (Page 721, #12)
- Civil Actions Regarding Employment Discrimination, Unfair Honesty Testing, and Unfair Genetic Testing (Page 724, #13)
- Job Applicant Conviction Record (Page 726, #14)
- Employee Compensation Information (Page 727, #15)

Worker's Compensation and Unemployment Insurance

- Supplemental Benefits Appropriation (Page 728, #1)
- Employee Misclassification (Page 728, #2)
- PTSD Coverage for First Responders (Page 731, #3)
- Worker's Compensation -- Uninsured Employers Fund (Page 732, #4)
- Receipt of Social Security Disability Insurance Payments (Page 732, #5)